

**Public Safety and Security  
Emergency Support Function #13  
Colorado State Emergency Operations Plan**

LEAD AGENCY: Department of Public Safety, Colorado State Patrol

SUPPORTING AGENCIES: Department of Corrections, Law, Military and Veteran Affairs, Natural Resources, Public Health and Environment, Revenue, Division of Emergency Management, Brand Inspectors and Professional Associations (Colorado Association of Chiefs of Police & County Sheriffs of Colorado).

**I. PURPOSE**

The purpose of this ESF is to provide procedures for the mobilization, prioritization, deployment and coordination of support of law enforcement personnel, equipment, and supplies in support of local governments in the event of an emergency within the state that exceed the capabilities of local law enforcement resources to manage.

**II. AUTHORITIES**

- A. Title 24, Article 33.5, Part 201 et. Seq., Colorado Revised Statute, as amended; entitled the *Colorado State Patrol created*.
- B. Title 24, Article 32, Part 2101 et. Seq., Colorado Revised Statute, as amended; entitled the *Colorado Disaster Emergency Act of 1992*.

**III. SCOPE**

The scope of this ESF is to describe the general actions of the Colorado Department of Public Safety (CDPS) and other supporting agencies in response to a law enforcement-related emergency exceeding the capabilities of local law enforcement resources to manage.

**IV. SITUATION**

- A. The potential for local law enforcement resources to become depleted can happen at any time; this is especially true during and after a major disaster or terrorism event. Natural disasters and other emergencies in Colorado (see the base plan and the State of Colorado Natural Hazard Mitigation Plan 2004) have shown that normally available law enforcement resources may be difficult to obtain and utilize because of massive disruptions of communications, transportation, and utility systems.

- B. Local law enforcement departments will be the primary response agency in most terrorist events (conventional, chemical, biological and radiological). They will play an important role during response to and recovery from an event.

## V. **ASSUMPTIONS**

- A. Major disasters and other emergencies which exceed local capabilities have and will continue to occur in Colorado.
- B. Terrorism events may result in mass casualties and damage. Because these are crime scenes, there will be the need for additional law enforcement resources for security and investigations (see Terrorism Annex).
- C. Successful law enforcement operations during an emergency will require organized, interagency cooperation at all levels of government.

## VI. **CONCEPT OF OPERATIONS**

- A. The CDPS will work with any other ESF functions activated involving the mobilization, prioritization and coordination of law enforcement services statewide to respond to any type of emergency requiring additional resources. ESF #13 will use the Colorado State Emergency Resource Mobilization Plan (CSERMP) and/or the Emergency Management Assistance Compact (EMAC) to obtain additional resources, as needed.
- B. Unless there is a delegation of authority by the chief or sheriff, or a Governor's emergency declaration and the Governor chooses to take command of local resources, law enforcement activities remain under the control of the jurisdictions' chief law enforcement official, generally the Chief of Police or the County Sheriff.
- C. Cities, towns, and counties are responsible for requesting State support through the appropriate county emergency management agency when a disaster exceeds local capabilities.
- D. Additional assistance may be provided by other State agencies, private companies, and cooperating industries. Based on known or projected threats, imminent hazards or predicted disasters that may require additional resources, ESF #13 may mobilize resources and stage them at designated locations in order to respond if assistance is requested.

- E. Ordering and tracking of resources is accomplished through activation of the State Emergency Operations Center's Resource Ordering and Status System (ROSS) when appropriate.
- VII. **ESF ACTIONS:** In preparation for and execution of its law enforcement mission, ESF #13 will:
- A. Preparedness
    - 1. Maintain current inventories of law enforcement facilities, equipment, and key personnel throughout the State.
    - 2. Coordinate with the Colorado Association of Chiefs of Police (CACP) and County Sheriff's of Colorado (CSOC) on the organization and training of law enforcement personnel to rapidly respond to requests for assistance.
    - 3. Coordinate with the Colorado Division of Fire Safety on the training of utilizing the Colorado Emergency Resource Mobilization Plan.
    - 4. Prepare local law enforcement departments to respond to terrorism events by providing information and intelligence on actual or potential acts involving Weapons of Mass Destruction (WMD), including guidance on evidence preservation.
    - 5. Participate in State exercises at least annually.
  - B. Response
    - 1. Support local law enforcement departments with appropriate resources to include mobilizing, prioritizing and deploying law enforcement teams and resources as needed.
    - 2. Coordinate with other ESF's for use of State law enforcement assets to support law enforcement operations when indicated.
    - 3. Coordinate with ESF #1 for use of Colorado Department of Transportation assets to support law enforcement operations when indicated.
    - 4. Using the incident command system, assume responsibility for coordinating and tracking all law enforcement resources committed to an incident. This may include placing

personnel at a forward command post and establishing staging areas with the requesting group.

5. Plan for and establish relief resources to replace or rotate with committed resources for extended operations.
6. Obtain and submit situation reports to the SEOC.
7. Request supporting agencies to document any lost or damaged equipment, any personnel or equipment accidents.

C. Recovery

1. Maintain adequate resources to support local operations and plan for a reduction of resources.
2. Conduct reviews of incident actions with agencies involved to improve future operations.
3. Inventory any lost or damaged equipment and record any personnel injuries or equipment accidents.
4. Anticipate and plan for arrival of and coordination with Federal ESF #13 personnel in the SEOC and the Joint Field Office (JFO).
5. Inform agencies that provided resources where to send records.

D. Mitigation

Document matters needed for inclusion in the State Emergency Operations Plan or Emergency Support Functions.

**VIII. RESPONSIBILITIES**

A. Department of Public Safety, Colorado State Patrol

1. Identify, train, and provide CSP personnel to staff the ESF #13 function in the SEOC.
2. The CDPS will ensure ESF #13 capabilities support incident management requirements including force and critical infrastructure protection, security planning and technical assistance, technology support, and public safety in both pre-incident and post incident situations.

3. Notify all ESF #13 supporting agencies upon activation.
4. Maintain database inventories of State law enforcement facilities, equipment, and key personnel throughout the State.
5. Coordinate with the CACP & CSOC on the prioritization and deployment of law enforcement resource requests.
6. Monitor status of all law enforcement operations and provide updates to SEOC.
7. Assess and provide information concerning public safety and law enforcement services for areas affected by the emergency.
8. Analyze disaster or potential disaster conditions, assess statewide needs and national requirements and recommend to the Governor those functions that should be reduced, strengthened, or maintained during the emergency period.
9. Work in cooperation with other State and local agencies to ensure services and public safety issues are coordinated throughout the State.
10. Coordinate, prioritize, and mobilize State resources to maintain law and order during an emergency or disaster, including but not limited to traffic and crowd control.
11. Provide the SEOC with information related to law enforcement requirements identified throughout the State.
12. Verify identified requirements and take actions as appropriate.

**B. SUPPORT AGENCIES**

All support agencies will:

1. Identify, train, and assign personnel to maintain contact with and prepare to execute missions in support of ESF #13 during periods of activation.
2. Maintain inventories of assets utilized to support law enforcement operations.
3. Colorado Department of Transportation

Provide equipment, fuel, personnel, shop service, and transportation assets to support law enforcement operations.

4. Department of Corrections

Will secure correctional facilities and when available, augment State law enforcement efforts when directed by the Office of the Governor.

5. Department of Law

Will augment State law enforcement as appropriate with certified peace officers and will act as chief legal counsel and advisor for State agencies.

6. Department of Military and Veteran Affairs

Will augment law enforcement/security efforts as directed by the Office of the Governor.

7. Department of Natural Resources

Will augment State law enforcement response activities with certified peace officers as directed by the Office of the Governor.

8. Department of Public Health and Environment

Will provide information regarding actual or potential health threat issues effecting law enforcement activities and make recommendations on personal protective equipment.

9. Department of Revenue certified peace officers will augment State law enforcement response when directed by the Office of the Governor.

10. Division of Emergency Management is the coordination point for receiving, prioritizing, organizing, and deployment of law enforcement resources statewide.

11. Department of Agriculture / Brand Inspectors will augment State law enforcement activities as directed by the Office of

the Governor.

12. Professional Associations, i.e., the CACP and the CSOC may have a liaison(s) assigned to the SEOC to represent local / county jurisdictions to coordinate additional staffing and resource needs and to provide expertise. They will:
  - a. Coordinate database inventories of local / county law enforcement facilities, equipment, and key personnel throughout the State.
  - b. Assist ESF #13 lead to alert, activate, and deploy these law enforcement assets to requests for assistance.

#### **IX. CONTINUITY OF GOVERNMENT**

Lines of succession for personnel with law enforcement responsibilities will be in accordance with existing governmental / department policies and required procedures of their parent organization.

#### **X. FINANCIAL MANAGEMENT**

During emergency operations, each agency / department (local, county, State and private) are responsible for recording and tracking its own expenditures or losses and seeking reimbursement from the appropriate agency after the event when applicable.