# ANNUAL REPORT

## Fiscal Year 2004/2005

## SUMMARY AND STATUS REPORT OF THE COLORADO SEARCH AND RESCUE FUND

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November 2005

## Introduction

Responsibility for the Colorado Search and Rescue Fund lies with the Colorado Department of Local Affairs. It is administered out of the department's Northwest Regional Office in Grand Junction and operates pursuant to C.R.S. 33-1-112.5. The fund was created in 1987 for the purpose of reimbursing political subdivisions and search and rescue organizations for the costs incurred in conducting search and rescue operations and to further provide funding for the purchase of search and rescue related equipment and training.

The Department of Local Affairs is assisted with administration of the fund by a group of individuals making up the Search and Rescue Advisory Council. Members of the council are appointed by the Executive Director of the Department of Local Affairs. The council is comprised of individuals knowledgeable and interested in search and rescue in the State of Colorado. The council will have a minimum of eleven members and maximum of fifteen and at all times. At least three members will be county sheriffs and at least two will also be members of the Colorado Search and Rescue Board. In addition, the director may request nominations from search and rescue teams, county commissioners, CORSAR card vendors, the Colorado Division of Wildlife, the Colorado Division of Parks and Recreation, hunters, fishermen, wildlife advocates, off-highway vehicle users, boaters, snowmobilers, backpackers, hikers, mountain bikers, equestrians, and cross-country skiers. The Search and Rescue Advisory Council membership is attached as Exhibit A.

C.R.S. 33-1-112.5 establishes a tiered system of paying county sheriffs for search and rescue (SAR) missions. The highest priority is the reimbursement of mission costs for rescues of persons having paid into the fund through surcharges on hunting and fishing licenses, registrations of boats, off-highway vehicles, and snowmobiles, and the voluntary purchase of Colorado Outdoor Recreation Search and Rescue (CORSAR) cards. If funds remain after all missions for these "licensed" persons have been reimbursed, the fund pays for missions for relatives of licensed persons. A third tier of funding is available at the end of the year for costly missions for unlicensed individuals.

## Accomplishments

The Search and Rescue Fund makes payments to county sheriffs for mission expenses. Much of the funding is utilized to reimburse volunteer expenses. Mission costs range from a few hundred dollars to pay for mileage, meals, and equipment, to thousands of dollars when aircraft is mobilized or searches continued for extended periods. The Search and Rescue Fund is not insurance per se. Victims are not paid by the fund. Persons having purchased licenses, registrations, or CORSAR cards are considered "licensed persons" for purposes of fund payments. Since 1996, the Department of Local Affairs has paid $828,550.92 to counties for 682 missions conducted under the supervision of Colorado's county sheriffs and submitted to the fund for reimbursement.

Another critical element of the program is the funding of end of year equipment and training applications. If funds remain following reimbursement of all direct mission expenses, the department invites county sheriffs to apply for needed equipment or training. Payments are made following advisory council recommendations and are based on mission load, the county's geography, visitor impacts, local commitment, and the degree the request responds to the nature of missions conducted. In the nine-year history of the end-of-year payment program, the department has awarded $3,174,072.00, thus ensuring that Colorado's search and rescue volunteers have access to some of the best equipment and training in the nation.

## CORSAR Card Program

The fund was initially established in recognition of the impacts hunters and other sportsmen have on small, under-funded, sheriffs' departments. Often counties with the fewest resources are the sites of extensive hunting activity. Severe weather during big game season often results in significant demand for SAR services, hence the surcharge on hunting and fishing licenses. In recent years, however, more hikers, mountain bikers, rock and ice climbers, cross-country skiers, kayakers, and other non-sportsmen (both residents and visitors alike) have discovered Colorado's backcountry. The CORSAR card program, initiated in 2002 is an attempt to create equity between sportsmen and other users of the backcountry in funding search and rescue.

Photo courtesy of Alpine Search and Rescue Team

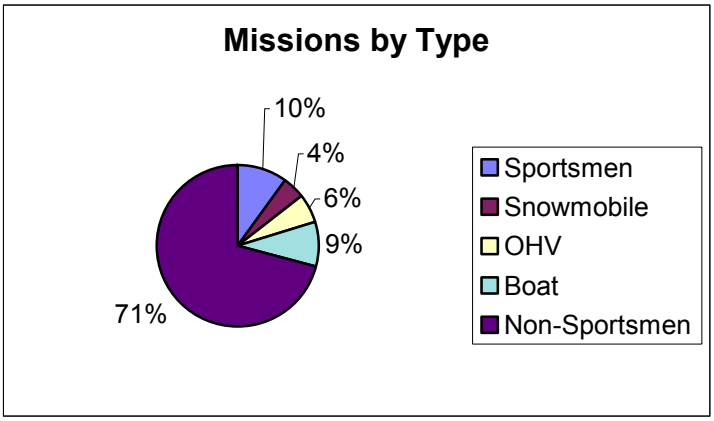


**Figure 1. Nine Year History of Missions by Type**

**Figure 1.** illustrates the average percentage of missions by type conducted by Colorado's sheriffs. While sportsmen represent 36% of missions (See Table 2.), they contribute approximately 68% of all revenue to the fund. (See Table 1.) Legislation passed in 2001 was aimed at adjusting these inequities and the department continues to promote the program to other users of Colorado's backcountry. These efforts are resulting in a reduction in that disparity. In 2004, sportsmen represented 29% of missions while contributing 73% of all revenue.

The CORSAR card program is the voluntary mechanism for hikers, mountain bikers, climbers, kayakers, and other non-sportsmen to participate in the fund. A one-year CORSAR card costs the buyer $3.00, places $2.00 in the SAR fund and pays $1.00 to the vendor, a five-year CORSAR card costs $12.00, with $9.00 going in to the SAR fund and paying $3.00 to the vendor. Fiscal Year 2005 was the fourth year of the CORSAR card program and the second year selling five-year CORSAR cards. This year 16,564 cards were sold generating $66,532 in deposits. Five year card sales represent approximately 28% of all cards sold. Sales of CORSAR cards increased steadily over the first three years of the program and 2005 sales are slightly higher than 2004.

The CORSAR card sales are starting to represent a significant proportion of total revenues. In years 1996 through 2001, less than one percent of total revenues came from the sale of hiking certificates. In 2002, the first year of the CORSAR card, 4.1% of revenues came from voluntary purchases. In 2003 that percentage increased to 11.0% and surpassed revenues from boat, snowmobile, and OHV registrations, in 2004 the percentage increased to 13.4%, and in 2005 the percentage increased again to 17.2%.

In FY 2005 the SAR office continued to build upon a strong partnership with vendors. Fifty-new vendors signed on to sell the card in the last year. The new vendors include a wide variety of organizations and businesses including search and rescue teams, museums and visitor centers, outdoor specialty stores, Boy Scout troops, lodges and mountain clubs and adventure groups.

Vendor bulletins continue to be published four times during the year to help keep vendors informed about the program and the specifics of card sales. In addition, the department has added a SAR team bulletin with information specific to their needs. Search and rescue missions of interest are highlighted in both publications as well as information on the use of funds to help readers understand the benefits of the SAR fund and acknowledge their contributions to search and rescue in Colorado. Informational sheets were also disseminated to vendors in an effort to educate the public about the card and what it does and does not cover.

## Revenues

The fund is financed with a $.25 surcharge on hunting licenses, fishing licenses, boat registrations, snowmobile registrations, off-highway vehicle registrations, and by the sale of the Colorado Outdoor Recreation Search and Rescue (CORSAR) card. A one-year CORSAR card contributes $2.00 into the fund and five-year cards, which went on sale in July of 2002, contribute $9.00 into the fund. Revenue to the fund from all sources was $386,856. Overall revenue was down 21% from 2004. This is in part attributable to accounting corrections for over allocation of hunting and fishing licenses to FY 2004. Table 1. summarizes revenue to the fund by source.

**Table 1.**

| Item | 2004 Revenue[1] | % of Rev. | 2005 Revenue[2] | % of Rev. | Two Year Total | % of Rev. |
|---|---|---|---|---|---|---|
| Hunting | $164,204 | 33.3% | 47,258.50 | 12.2% | 211,462.50 | 24.0% |
| Fishing | 192,761 | 39.2% | 192,853.00 | 49.85 | 385,614. | 43.9% |
| Boat | 25,461 | 5.2% | 16,281.75 | 4.25 | 41,742.75 | 4.7% |
| OHV | 25,764 | 5.2% | 20,928.50 | 5.4% | 46,692.5 | 5.3% |
| Snowmobile | 8,582 | 1.7% | 31,660.85 | 8.2% | 40,242.85 | 4.6% |
| CORSAR Card | 65,878 | 13.4% | $66,532.30 | 17.2% | 132,410.30 | 15.1% |
| Interest | 4,681 | 1.0% | 8,088.49 | 2.1% | 12,769.49 | 1.5% |
| Refunds/Misc. | 4,474 | 1.0% | 3,882.15 | 1.0% | 8,356.15 | 1.0% |
| Total Revenues | $491,805 | 100% | 386,855.54 | 100.0% | 879,290.54 | 100.0% |

[1] Division of Wildlife revenue by source was calculated by subtracting all other sources from total revenue. The percentage of hunting and fishing revenue was calculated by applying percentage of license type sold (provided by DOW) to the calculated DOW revenue. Division of Parks and Outdoor Recreation revenue by source was calculated by multiplying registrations for each type of vehicle (provided by DPOR) by $.25. Other line items represent actual deposits to the fund.

[2] From actual deposits to Search and Rescue Fund now reported by the Department of Natural Resources by type and amount.

## Payments

Payments out of the Search and Rescue Fund are made to county sheriffs' offices. No funds are paid directly to victims, search and rescue agencies, or vendors. Payments are made on a prioritized basis with three tiers of funding. Tier I is the immediate reimbursement of operational expenses incurred on searches for "licensed persons". Sheriffs file requests with the department and provide proof that the victim is licensed along with invoice documentation of expenses. In fiscal year 2005, the department made 63 Tier I payments totaling $55,273.48. This was $32,655 less than the Tier I payments made in 2004. Requests for payment are received from county sheriffs and entered directly into the state accounting system by personnel in the Northwest Regional Office. On requests with no errors, the fund makes payments within approximately 14 days of submission of a mission report.

**Table 2. 2005 Funded Search Activity by Tier and Type**

**Tier I**

| Activity | No. | % | | Cost | % |
|---|---|---|---|---|---|
| Aircraft | 0 | 0% | | $0.00 | 0% |
| Bike | 2 | 3% | | $209.84 | 1.5% |
| Boat | 0 | 0% | | $0.00 | 0% |
| Climber | 0 | 0% | | $0.00 | 0% |
| Fisherman | 1 | 2% | | $7.84 | .5% |
| Four-Wheeling | 9 | 14% | | $6,859.73 | 12% |
| Hiker | 16 | 24% | | $15,020.49 | 27% |
| Horseback | 1 | 2% | | $4,000.00 | 7% |
| Hunter | 27 | 40% | | $22,626.89 | 41% |
| Motorcycling | 0 | 0% | | $0.00 | 0% |
| Runner | 0 | 0% | | $0.00 | 0% |
| Skier | 3 | 4% | | $2,588.91 | 4% |
| Snowmobile | 6 | 9% | | $2,556.47 | 4% |
| Other(Snowshoer) | 1 | 2% | | $1,403.31 | 3% |
| Total | 66 | 100% | | $55,273.48 | 100% |

**Tier II**

| Activity | No. | % | | Cost | % |
|---|---|---|---|---|---|
| Aircraft | 0 | 0% | | $0.00 | 0% |
| Bike | 0 | 0% | | $0.00 | 0% |
| Boat | 0 | 0% | | $0.00 | 0% |
| Climber | 0 | 0% | | $0.00 | 0% |
| Fisherman | 0 | 0% | | $0.00 | 0% |
| Four-Wheeling | 2 | 22% | | $421.80 | 6% |
| Hiker | 5 | 56% | | $6,965.55 | 88% |
| Horseback | 0 | 0% | | $0.00 | 0% |
| Hunter | 1 | 11% | | $107.92 | 1% |
| Motorcycling | 0 | 0% | | $0.00 | 0% |
| Runner | 0 | 0% | | $0.00 | 0% |
| Skier | 0 | 0% | | $0.00 | 0% |
| Snowmobile | 0 | 0% | | $0.00 | 0% |
| Other (Walkaway) | 1 | 11% | | $353.68 | 5% |
| Total | 9 | 100% | | $7,848.95 | 100% |

**Tier III**

| Activity | No. | % | | Cost | % |
|---|---|---|---|---|---|
| Aircraft | 0 | 0% | | $0.00 | 0% |
| Bike | 0 | 0% | | $0.00 | 0% |
| Boat | 0 | 0% | | $0.00 | 0% |
| Climber | 0 | 0% | | $0.00 | 0% |
| Fisherman | 0 | 0% | | $0.00 | 0% |
| Four-Wheeling | 0 | 0% | | $0.00 | 0% |
| Hiker | 4 | 66% | | $5,220.53 | 24% |
| Horseback | 0 | 0% | | $0.00 | 0% |
| Hunter | 0 | 0% | | $0.00 | 0% |
| Motorcycling | 1 | 17% | | $1,232.76 | 6% |
| Runner | 0 | 0% | | $0.00 | 0% |
| Skier | 1 | 17% | | $15,289.26 | 70% |
| Snowmobile | 0 | 0% | | $0.00 | 0% |
| Other | 0 | 0% | | $0.00 | 0% |
| Total | 6 | 100% | | $21,742.55 | 100% |

**All Tiers**

| Activity | No. | % | | Cost | % |
|---|---|---|---|---|---|
| Aircraft | 0 | 0% | | $0 | 0% |
| Bike | 2 | 2.5% | | $209.84 | 1% |
| Boat | 0 | 0% | | $0 | 0% |
| Climber | 0 | 0% | | $0 | 0% |
| Fisherman | 1 | 2% | | $7.84 | .1% |
| Four-Wheeling | 11 | 13% | | $7,281.53 | 8.5% |
| Hiker | 25 | 30% | | $27,206.57 | 32% |
| Horseback | 1 | 2% | | $4,000.00 | 4.7% |
| Hunter | 28 | 34% | | $22,734.81 | 26.3% |
| Motorcycling | 1 | 2% | | $1,232.76 | 1.4% |
| Runner | 0 | 0% | | $0.00 | 0% |
| Skier | 4 | 5% | | $17,878.17 | 21% |
| Snowmobile | 6 | 7% | | $2,556,47 | 3% |
| Other | 2 | 2.5% | | $1,756.99 | 2% |
| Total | 81 | 100% | | $84,864.98 | 100% |

Funding for Tiers II and III is made only if funds remain following complete payment of all Tier I costs. Tier II encompasses end-of-year payment of operational expenses incurred on searches for relatives of "licensed persons". A relative is defined as a parent, sibling, spouse, child, or grandchild of a licensed person. Nine Tier II payments totaling $7,848.95 were made in fiscal year 2005. Tier III encompasses end-of-year payment of operational expenses incurred on searches for “unlicensed persons”. Tier III payments are not made automatically but are considered at the end of the program year. Tier III payments are taken into account when making funding decisions for end-of-year training and equipment. Of thirty-four Tier III requests, only six were approved for reimbursement by the SAR Advisory Council for a total of $21,742.55. A summary of Tier I, Tier II, and Tier III activity is shown in Table 2.

End-of-year payments are made on a competitive application basis for search and rescue training and equipment. The department received applications from 42 counties requesting end-of-year payments totaling $628,347.00. Of those, 39 counties received full or partial funding for a 2005 end-of-year payment total of $293,408.00. This was up from 2004’s payment total of $251,009.00 and is partially attributable to the decrease in Tier III funding. The end-of-year payment summary is attached as Exhibit B.

The 2005 fiscal year appropriation was $615,000. The department is allocated 1.3 full time equivalent (1.3 FTE) positions from the fund for personnel. Staff salary/benefit and other operating expenses were $110,806.14. As a result, total administrative expenses were 22.5% of total annual expenditures. Other than these administrative costs, no funds are transferred to the Department of Local Affairs or used for any purpose other than search and rescue expenses. Revenues in excess of expenditures are retained in the fund for use in subsequent fiscal years. Detailed expenditures are shown in Table 3.

**Table 3.**

| Item | Total | % of Spending Authority |
|---|---|---|
| 2005 Spending Authority | $615,000.00 | 100% |
| 2005 Total Expenditures | $492,954.96 | 80.2% |
| **Item** | **Amount** | **% of Total Expenditures** |
| Tier I Expenditures | $55,273.48 | 11.2% |
| Tier II Expenditures | $7,848.95 | 1.6% |
| Tier III Expenditures | $21,742.55 | 4.4% |
| End-of-Year Awards | $293,408.00 | 59.5% |
| CORSAR Card Expenses | $3,875.84 | .8% |
| Administrative Expenses | $110,806.14 | 22.5% |
| 2005 Total Expenditures | $492,954.96 | 100% |

Reports from county sheriffs' departments indicate that there may be as many as 1,400 searches per year in Colorado. The vast majority of these searches are not submitted to the fund for reimbursement either because costs are minimal or because the victims are not "licensed persons". With changes to the law, counties may now submit searches for "unlicensed persons" for reimbursement at the end of the year. However, the Department of Local Affairs continues to be interested in increasing the number of persons participating in the Colorado Search and Rescue Fund in order to make more SAR missions eligible for direct reimbursement.

Additional information on this year's fund activity can be found in the following exhibits included with this report:

Exhibit A..... Search and Rescue Advisory Council
Exhibit B..... End of Year Awards Summary
Exhibit C..... Tier I Reimbursements to Counties
Exhibit D..... Tier II Reimbursements to Counties
Exhibit E..... Tier III Reimbursements to Counties
Exhibit F…… Search and Rescue Rules

For more information, contact the Department of Local Affairs' Northwest Regional Office at (970) 248-7310 or visit the web site at www.state.co.us/searchandrescue

EXHIBIT A

# *SEARCH AND RESCUE ADVISORY COUNCIL*

Ms. Susie Attaway
Hiker/Biker/Cross-Country Skier Representative
2834A Grand Falls Circle
Grand Junction, CO 81501
(970) 257-1182 (home/fax) *7/96 - 6/05*
(970) 260-4216 (Cell)
1-866-655-6262 ext:88213
attaway03@yahoo.com

Rodney Johnson, Sheriff
County Sheriff's of Colorado Representative
Grand County
P.O. Box 48
Hot Sulphur Springs, CO 80451
(970) 725-3343 – W *7/99 - 6/06*
(970) 725-3227 - FAX
RJOHNSON@co.grand.co.us

Mr. Bruce Fosdick
CSRB Representative
P.O. Box 901
Castle Rock, Co
(303) 688-9612 – H *7/04 - 6/06*
(303) 688-2751 – W
b_fos@msn.com

Mr. John Agnew
CSRB Representative
P.O. Box 827
Frisco, CO 80443
(970) 668-5191 – H
(970) 485-0287 – W *7/03 – 6/05*
*silverwash@aol.com*

Mr. Brian Sandy
Colorado State Parks Representative
13787 S. Highway 85
Littleton, CO 80125
303-791-1954 – W *7/04 – 6/06*
brian.sandy@state.co.us

Ms. Henrietta Turner
DOW Representative
DOW Licensing Section
6060 Broadway
Denver, CO 80216-1000
(303) 291-7379 - W *7/96 – 6/05*
(303) 291-7106 - FAX
(303) 655-1540 - H
henrietta.turner@state.co.us

John Warner, Sheriff
County Sheriff's of Colorado Representative
Routt County
P.O. Box 773087
Steamboat Springs, CO 80477
(970) 879-1090 – W *7/99 – 6/06*
(970) 870-1272 - FAX
jwarner@co.routt.co.us

Kathay Rennels
Larimer County Commissioner
P.O. Box 1190
Ft. Collins, CO 80522
(970) 498-7001 - W *7/02 – 6/06*
(970) 217-5133 - C
(970) 493-8148 - H
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Bill Nelson
Larimer County Sheriff's Office
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nelsonwd@co.larimer.co.us

Paul "Woody" Woodward
Horizon Adventures, Inc.
1370 Birch St.
Denver, CO 80220
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(303) 393-7296 – H
(303) 434-6116 – Cell
(303) 266-4600 - Pager
horizon@earthnet.net

Larry Bullard
Mesa County Sheriff's Office
P.O. Box 20,000-5016
G.J., CO 81502-5016
(970) 244-3908 – W
(970) 245-9057 – H *1/04 – 1/06*
(970) 986-1392 - C
lbullard@co.mesa.co.us - W
bullardgj@bresnan.net - H

Micheal L. Acree, Sheriff
Douglas County Sheriff's Office
4000 Justice Way, Suite 3625
Castle Rock, CO 80109
(303) 660-7541 – W *1/04 – 1/06*
macree@douglas.co.us

EXHIBIT B

**END OF YEAR AWARDS**
**SUMMARY**

| County | Request | Award |
|---|---|---|
| Alamosa | $6,172 | $1,800 |
| Arapahoe | 4,140 | 2,740 |
| Archuleta | 9,100 | 3,550 |
| Boulder | 41,812 | 20,862 |
| Chaffee | 28,732 | 4,000 |
| Clear Creek | 20,850 | 17,850 |
| Crowley | 14,921 | 2,000 |
| Custer | 3,200 | 2,500 |
| Delta | 7,680 | 4,000 |
| Dolores | 14,000 | 1,000 |
| Douglas | 15,805 | 10,830 |
| Eagle | 6,442 | 6,442 |
| El Paso | 15,362 | 10,300 |
| Fremont | 15,856 | 4,000 |
| Garfield | 15,500 | 8,000 |
| Gilpin | 13,768 | 3,924 |
| Grand | 5,736 | 5,736 |
| Gunnison | 15,650 | 8,150 |
| Hinsdale | 20,271 | 0 |
| Huerfano | 5,917 | 4,500 |
| La Plata | 17,586 | 9,750 |
| Lake | 10,000 | 8,000 |
| Larimer | 34,901 | 11,445 |
| Las Animas | 1,200 | 1,200 |
| Logan | 31,340 | 3,740 |
| Mesa | 22,496 | 10,000 |
| Moffat | 6,500 | 6,500 |
| Montezuma | 12,380 | 3,780 |
| Montrose | 4,100 | 2,000 |
| Morgan | 4,000 | 0 |
| Ouray | 13,150 | 5,000 |
| Park | 14,286 | 14,286 |
| Pitkin | 17,326 | 9,841 |
| Rio Blanco | 16,700 | 7,550 |
| Rio Grande | 10,324 | 6,654 |
| Routt | 26,120 | 11,195 |
| San Juan | 13,441 | 13,441 |
| San Miguel | 19,305 | 15,685 |
| Summit | 19,855 | 17,905 |
| Teller | 25,790 | 10,020 |
| Weld | 21,624 | 3,232 |
| Yuma | 5,009 | 0 |
| **Total** | **$628,347** | **$293,408** |

EXHIBIT C

**TIER I REIMBURSEMENTS TO COUNTIES**
**FY 2005**

| NUMBER | ACTIVITY | AMOUNT APPROVED |
|---|---|---|
| *ARCHULETA* | | |
| 05-019 | HIKING | $1,235.00 |
| 05-020 | HIKING | 26.76 |
| 05-049 | HUNTING | 7.84 |
| 05-070 | HUNTING | 28.67 |
| 05-071 | HUNTING | 38.82 |
| 05-072 | HUNTING | 7.96 |
| | | $1,345.05 |
| *CHAFFEE* | | |
| 05-009 | HIKING | $425.00 |
| 05-022 | HIKING | 2,000.91 |
| 05-023 | HIKING | 689.27 |
| 05-087 | 4-WHEELING | 495.68 |
| | | $3,610.86 |
| *CLEAR CREEK* | | |
| 05-097 | SNOWSHOER | $1,403.31 |
| 05-104 | HIKING | 462.20 |
| | | $1,865.51 |
| *DELTA* | | |
| 05-038A | HIKING | $250.48 |
| 05-066 | HUNTING | 157.56 |
| 05-067 | HUNTING | 768.64 |
| | | $1,176.68 |
| *DOLORES* | | |
| 05-073 | HUNTING | $48.00 |
| 05-078 | HUNTING | 569.00 |
| | | $617.00 |
| *DOUGLAS* | | |
| 05-102 | BIKING | $209.84 |
| | | $209.84 |
| *GARFIELD* | | |
| 05-080 | HUNTING | $1,392.00 |
| | | $1,392.00 |
| *GUNNISON* | | |
| 05-029 | SKIING | $0.00 |
| 05-081 | HUNTING | 256.68 |
| 05-090 | SNOWMOBILING | 169.09 |
| 05-091 | SNOWMOBILING | 47.14 |
| 05-092 | SNOWMOBILING | 7.20 |
| | | $480.11 |

*HINSDALE*

| | | |
|---|---|---|
| 05-030 | HIKING | $2,400.00 |
| 05-053 | HIKING | 2,284.45 |
| 05-065 | HIKING | 622.13 |
| 05-086 | HUNTING | 2,128.00 |
| 05-088 | HUNTING | 930.46 |
| | | $8,365.04 |

*HUERFANO*

| | | |
|---|---|---|
| 05-054 | HIKING | $59.84 |
| 05-055 | HUNTING | 105.60 |
| 05-098 | HUNTING | 93.52 |
| | | $258.96 |

*LA PLATA*

| | | |
|---|---|---|
| 05-046 | HORSEBACK | $4,000.00 |
| 05-061 | HUNTING | 6,291.75 |
| 05-085 | HIKING | 1,140.40 |
| 05-099 | HUNTING | 925.77 |
| | | $12,357,92 |

*LAS ANIMAS*

| | | |
|---|---|---|
| 05-037 | HUNTING | $177.92 |
| | | $177.92 |

*MESA*

| | | |
|---|---|---|
| 05-013 | 4-WHEELING | $227.84 |
| 05-025 | 4-WHEELING | 0.00 |
| 05-038B | HIKING | 862.16 |
| 05-057 | HUNTING | 386.28 |
| 05-058 | 4-WHEELING | 1,191.01 |
| 05-096 | HIKING | 329.12 |
| 05-101 | SKIING | 688.91 |
| 05-103 | HIKING | 234.52 |
| | | $3,919.84 |

*MINERAL*

| | | |
|---|---|---|
| 05-089 | HIKING | $1,642.52 |
| | | $1,642.52 |

*MONTEZUMA*

| | | |
|---|---|---|
| 05-079 | HUNTING | $175.60 |
| 05-093 | SNOWMOBILING | 1,700.00 |
| 05-095 | 4-WHEELING | 282.68 |
| | | $2,158.28 |

*MONTROSE*

| | | |
|---|---|---|
| 05-068 | 4-WHEELING | $860.74 |
| 05-069A | HUNTING | 2,930.25 |
| 05-069B | HUNTING | 352.32 |
| | | $4,143.31 |

| | | |
|---|---|---|
| *RIO BLANCO* | | |
| 05-003 | 4-WHEELING | $1,600.00 |
| 05-004 | HUNTING | 1,600.00 |
| 05-052 | HUNTING | 397.95 |
| | | $3,597.95 |
| *RIO GRANDE* | | |
| 05-039 | HUNTING | $153.72 |
| 05-045 | HUNTING | 366.96 |
| | | $520.68 |
| *ROUTT* | | |
| 05-074 | HUNTING | $123.63 |
| 05-075 | HUNTING | 2,001.00 |
| 05-106 | SNOWMOBILING | 137.36 |
| | | $2,261.99 |
| *SAN JUAN* | | |
| 05-012 | HIKING | $1,045.00 |
| | | $1,045.00 |
| *SAN MIGUEL* | | |
| 05-100 | SKIING | $1,900.00 |
| | | $1,900.00 |
| *SUMMIT* | | |
| 05-059 | 4-WHEELING | $290.58 |
| 05-060 | HUNTING | 218.83 |
| 05-077 | 4-WHEELING | 1,717.61 |
| | | $2,227.02 |
| **TOTAL FY 2005 TIER I REIMBURSEMENTS** | | **$55,273.48** |

EXHIBIT D

**TIER II REIMBURSEMENTS TO COUNTIES**
**FY 2005**

| | | |
|---|---|---|
| *BOULDER* | | |
| 05-021 | HIKING | $3,716.78 |
| | | $3,716.78 |
| *CHAFFEE* | | |
| 05-035 | HIKING | $273.79 |
| | | $273.79 |
| *GUNNISON* | | |
| 05-027 | HIKING | $2,310.46 |
| | | $2,310.46 |
| *HUERFANO* | | |
| 05-056 | HUNTING | $107.92 |
| | | $107.92 |
| *LA PLATA* | | |
| 05-037 | HIKING | $455.00 |
| | | $455.00 |
| *MESA* | | |
| 05-014 | HIKING | $209.52 |
| 05-105 | 4-WHEELING | 388.20 |
| | | $597.72 |
| *MONTEZUMA* | | |
| 05-042 | WALKAWAY | $353.68 |
| | | $353.68 |
| *RIO GRANDE* | | |
| 05-076 | 4-WHEELING | $33.60 |
| | | $33.60 |
| **TOTAL FY 2005 TIER II REIMBURSEMENTS** | | **$7,848.95** |

EXHIBIT E

**TIER III REIMBURSEMENTS TO COUNTIES**
**FY 2005**

| | | |
|---|---|---|
| *ARCHULETA* | | |
| 05-016 | HIKING | $1,287.67 |
| | | $1,287.67 |
| *CUSTER* | | |
| 05-064 | HIKING | $638.98 |
| | | $638.98 |
| *DOLORES* | | |
| 05-050 | HIKING | $1,705.00 |
| | | $1,705.00 |
| *LARIMER* | | |
| 05-043 | HIKING | $1,588.88 |
| 05-044 | MOTORCYCLING | 1,232.76 |
| | | $2,821.64 |
| *MESA* | | |
| 05-094 | SKIING | $15,289.26 |
| | | $15,289.26 |
| **TOTAL FY 2005 TIER III REIMBURSEMENTS** | | **$21,742.55** |

EXHIBIT F

# Search and Rescue Rules - 8 CCR 1307-1, Article XI

## SEARCH AND RESCUE FUND

Rules and Operating Procedures

1. THE SEARCH AND RESCUE (SAR) FUND SHALL BE ADMINISTERED BY THE DEPARTMENT OF LOCAL AFFAIRS (DOLA) PURSUANT TO THE PROVISIONS OF SECTION 33-1-112.5. C.R.S., AND IN ACCORDANCE WITH THESE RULES AND FOLLOWING GUIDELINES RECOMMENDED BY THE SAR ADVISORY COUNCIL AND APPROVED BY THE EXECUTIVE DIRECTOR.

2. DEFINITIONS
    a. Actual Operational Expenses: Are those reasonable costs incidental to SAR activities including, but not necessarily limited to: fuel, operating costs, repair and rental, of motor vehicles, fixed-wing aircraft, helicopters, snowmobiles, boats, horses, generators and any other equipment necessary or appropriate for conducting SAR activities; reimbursement of mileage at the appropriate state rate; meals and room rental for personnel and any other similar expenses. Operational expenses do not include any salary, overtime or stipend paid to any person permanently employed by a SAR agency or political subdivision of the state. Operational expenses do not include indirect operating expenses, such as stand-by costs, of vehicles and equipment owned by a unit of local government.
    b. Colorado Outdoor Recreation Search and Rescue (CORSAR) Card: A card authorized by CRS 33-1-112.5(1)(c) and issued by the Colorado Department of Local Affairs or one of its licensed vendors.
    c. Designated Vendor: Official vendor designated by the Colorado Department of Local Affairs to sell Colorado Outdoor Recreation Search and Rescue (CORSAR) Cards.
    d. Eligible agency: Is a public or private entity or volunteer association providing specialized search and rescue services and resources authorized by a county sheriff or political subdivision.
    e. Eligible person: Is a person in possession of: a current and valid Colorado Division of Wildlife (CDOW) hunting or fishing license; a current and valid CDOW hiking certificate; a vessel, snowmobile or off-highway vehicle currently registered through the Division of Parks and Outdoor Recreation (DPOR) or a current and valid Colorado Outdoor Recreation Search and Rescue Card. As used herein, "hunting or fishing license" includes all those licenses listed in subsections 33-4-102(1) through 33-4-102(1.5), C.R.S. as may be amended. Vessel, snowmobile, and off-highway vehicle registrations include all those listed in Section 33-12-102(1.2)(e), (1.2)(h), (1.2)(i), (1.2)(l), (1.3)(a), (1.3)(d), and (1.3)(e) as may be amended.
    f. Eligible Search and Rescue Mission: Mobilization of persons or agencies with specialized search and rescue skills authorized by a County Sheriff's Office or statutorily designated search and rescue political subdivision of the State of Colorado for the purpose of locating or rescuing a person within the State of Colorado from an area beyond the boundaries of normally available emergency services.
    g. SAR Advisory Council: A volunteer council of individuals, appointed by the Executive Director of the DOLA, assisting the DOLA by making recommendations regarding allocation of monies from the SAR fund as set forth herein.
    h. Tier I Payment: Reimbursement for eligible, actual operational expenses of an eligible search and rescue mission for an eligible person as certified by the sheriff of the county in which the mission took place.
    i. Tier II Payment: Year-end reimbursement for eligible, actual operational expenses of an eligible search and rescue mission for parents, siblings, spouses, children, or grandchildren of an eligible person as certified by the sheriff of the county in which the mission took place.
    j. Tier III Payment: Year-end reimbursement for eligible, actual operational expenses of a search and rescue mission for a person not otherwise considered eligible as defined herein, as certified by the sheriff of the county in which the mission took place.
    k. Year-end Award: Year-end payment for approved search and rescue related training and equipment paid to eligible SAR agencies and political subdivisions.

3. LIMITATION OF PAYMENT OF CLAIMS.
    a. The Colorado Search and Rescue Fund will make no payment for SAR expenses already paid or reimbursed by another source such as victims, private insurance, or donations made for the purpose of paying for a specific search. Donations of a general nature, not covering expenses of a specific search, shall be excluded from this limitation. Should an authorized SAR agency receive payment from another source after having received payment from the Colorado Search and Rescue Fund for the same SAR mission, that agency shall reimburse the Colorado Search and Rescue Fund an amount equal to the amount of payment received from the other source.
    b. No claims shall be paid for SAR activities for which a river outfitter is liable pursuant to the provisions of section 33-32-108(2), C.R.S., unless such liability has been lawfully discharged.

c. Searches for or recovery of property are not eligible missions.
d. Reimbursement for recovery of bodies is limited to one of the following circumstances:
    i. The recovery is incidental to missions begun in earnest to rescue live persons where recovery of such deceased person(s) is necessary and appropriate to avoid delays, higher costs, or additional exposure to persons involved in such recovery to increased risks to life and limb (e.g. deteriorating weather conditions) and which may be accomplished at "deminimus" additional cost.
    ii. The recovery is for the victim of an accident and the mission meets all other definitions of a mission as defined in section 2.f.
e. The Colorado Search and Rescue Fund shall not make payment when an insurance policy exists that will cover costs incurred.
f. The Colorado Search and Rescue Fund shall not make payment to victims, individuals, or eligible persons. Payments are solely made to reimburse SAR agencies or political subdivisions for costs incurred by those agencies or subdivisions in performing search and rescue missions.
    i. Costs may include those for contracted resources or expenses incurred and claimed by volunteers.
g. The Colorado Search and Rescue Fund is not an insurance fund for eligible persons. It does not pay victims. It does not cover medical expenses or medical transport fees.
    i. The use of an air ambulance as a search and rescue mission resource is not considered medical transport. All or portions of air ambulance bills considered elements of an “eligible search and rescue mission” as defined herein, are eligible for payment by the Colorado Search and Rescue Fund.
h. The Colorado Search and Rescue Fund will not make payment for the search, rescue, or recovery of persons engaged in illegal activities or persons eluding law enforcement authorities.

4. MISSION REIMBURSEMENT PROCEDURES:
    a. For all claims:
        i. All claims from eligible agencies and political subdivisions having incurred reimbursable costs in a search and rescue mission within the State of Colorado must be filed with the sheriff in the county where the search and rescue activities occurred.
        ii. The sheriff shall be responsible for certifying and submitting the claim to the department on forms provided by the department and for the proper distribution of Colorado SAR Fund money to all agencies and political subdivisions entitled to reimbursement.
        iii. All such claims must be certified and submitted to the department within 60 days of the completion of the search and rescue operation.
            1. The 60-day filing requirement may be waived for good cause shown. Failure to submit a certified claim within 60 days of the completion of the search and rescue operation (a) because of failure of the department personnel to supply claim forms in a timely manner, or (b) because of other reasons not due to the claimant's lack of diligence shall be considered "good cause."
            2. Claims received after May 31st of any year will be processed in the following fiscal year and are subject to the tier distribution and funding levels of that fiscal year.
            3. As soon as practical after submission, the department shall consider each claim. The department shall review each claim to determine if the actual operating costs claimed are reimbursable pursuant to statute and procedures. In no event shall any payment be made that is not authorized by statute.

    b. For Tier I payment claims:
        i. Upon receipt of a Tier I search and rescue mission payment request, the department shall determine if all expenditures claimed are reimbursable. If the department determines all expenditures claimed are reimbursable, it shall submit a request to the DOLA Accounting Office for issuance of a state warrant for their payment.
        ii. If the department determines all or part of a claim is not authorized under applicable law, it shall enter into discussions with the submitting sheriff to attempt to reach agreement on what portion, if any, of the claim is authorized. The department may request additional information from the submitting sheriff or any other person that may have relevant facts or legal authority. If agreement is reached, the department shall submit a request to the DOLA Accounting Office for issuance of a state warrant for their payment. If the department and the submitting sheriff do not reach agreement, the submitting sheriff may, within 60 days of original submission of the report, request in writing that the department submit the claim to the SAR Advisory Council for its review and recommendations.
        iii. Upon receipt of a claim submitted by the department, the SAR Advisory Council shall review the claim together with any written submittals from the department and sheriff. The council may request additional information from the department, the submitting sheriff, or any other person that may have relevant facts or legal authority.

iv. The council shall submit its recommendations as to what portions of the claim are allowable, under applicable statutes and procedures, to the department. Upon receipt of the council's recommendations, the Executive Director shall make a final determination, taking into account the SAR Advisory Council's recommendations. If payment is approved by the Executive Director, the department shall submit a request to the DOLA Accounting Office for issuance of a state warrant for payment of the approved amount.

c. For Tier II, payment claims:
   i. Upon receipt of a Tier II search and rescue mission payment request, the department shall determine if all expenditures claimed are reimbursable. It shall accept the mission reimbursement request, log the mission into its files and database and hold the request until the end of the program year for payment at that time if funds are available.
   ii. If the department determines all or part of a claim is not authorized under applicable law, it shall enter into discussions with the submitting sheriff to attempt to reach agreement on what portion, if any, of the claim is authorized. The department may request additional information from the submitting sheriff or any other person that may have relevant facts or legal authority. If agreement is reached, the department shall hold the request until the end of the program year for payment at that time if funds are available.
   iii. If the department and the submitting sheriff do not reach agreement, the submitting sheriff may, within 60 days of original submission of the report, request in writing that the department submit the claim to the SAR Advisory Council for its review and recommendations.
   iv. Upon receipt of a claim submitted by the department, the SAR Advisory Council shall review the claim together with any written submittals from the department and sheriff. The council may request additional information from the department, the submitting sheriff, or any other person that may have relevant facts or legal authority.
   v. The council shall submit its recommendations as to what portions of the claim are allowable, under applicable statutes and procedures, to the Department. Upon receipt of the council's recommendations, the Executive Director shall make a final determination, taking into account the SAR Advisory Council's recommendations. If funding is approved, the department shall hold the request until the end of the program year for payment at that time if funds are available.
   vi. If funds remain at the end of the year in those accounts budgeted and appropriated to the search and rescue fund after all Tier I payment claims have been satisfied, the department shall submit a request to the DOLA Accounting Office for issuance of a state warrant for the payment of all Tier II payment claims.
   vii. Tier II payments for uncompensated searches and rescues of parents, siblings, spouses, children, or grandchildren of eligible persons will be paid on a prorated basis if requests exceed available funding.

d. For Tier III payment claims:
   i. Upon receipt of a Tier III search and rescue mission payment request, the department shall determine if all expenditures claimed are reimbursable. It shall accept the mission reimbursement request, log the mission into its files and database and hold the request until the end of the program year.
   ii. If the department determines all or part of a claim is not authorized under applicable law, it shall enter into discussions with the submitting sheriff to attempt to reach agreement on what portion, if any, of the claim is authorized. The department may request additional information from the submitting sheriff or any other person that may have relevant facts or legal authority. If agreement is reached, the department shall accept the mission reimbursement request, log the mission into its files and database and hold the request until the end of the program year.
   iii. If the department and the submitting sheriff do not reach agreement, the submitting sheriff may, within 60 days of original submission of the report, request in writing that the department submit the claim to the SAR Advisory Council for its review and recommendations.
   iv. Upon receipt of a claim submitted by the department, the SAR Advisory Council shall review the claim together with any written submittals from the department and sheriff. The council may request additional information from the department, the submitting sheriff, or any other person that may have relevant facts or legal authority.
   v. The council shall submit its recommendations as to what portions of the claim are allowable, under applicable statutes and procedures, to the department. Upon receipt of the council's recommendations, the Executive Director shall make a final determination, taking into account the SAR Advisory Council's recommendations. If payment is approved, the department shall accept the mission reimbursement request, log the mission into its files and database and hold the request until the end of the program year.
   vi. Money remaining after payment of Tier II shall be divided between Tier III payments and year-end awards on an annual basis, at the discretion of the Director of the Department of Local Affairs, following recommendation of the Search and Rescue Advisory Council.
   vii. Upon determination of the amounts to be applied to approved Tier III search and rescue mission payment requests, the department shall submit a request to the DOLA Accounting Office for issuance of a state

warrant for the payment of all Tier III payment claims.

viii. Tier III payment for other uncompensated searches and rescues will be paid on a prorated basis if requests exceed available funding.

5. YEAR END AWARDS
   a. At the close of the fiscal year, if funding is available following payment of all approved Tier I and Tier II mission reimbursement claims and all fund administrative costs, DOLA may make awards to political subdivisions or eligible search and rescue agencies for search and rescue related training and equipment.
   b. Application for year-end awards of search and rescue related training and equipment must be certified by the sheriff of the submitting county and submitted to the department on forms provided by the department no later than April 1 to be considered for funding from monies available at the end of the state fiscal year.
   c. Year-end awards for search and rescue related training and equipment shall be paid on a priority basis as determined by the Executive Director of the Department of Local Affairs following recommendation by the SAR Advisory Council, which may consider the following criteria in establishing this priority.
      i. Appropriateness of the training and equipment requested for realistically anticipated search and rescue needs.
      ii. Ability to use and maintain equipment.
      iii. Probable mission load taking into consideration historical need.
      iv. Availability of alternate financial resources for SAR training and equipment.
      v. Adequacy of available existing equipment.
      vi. Adequacy of existing level of search and rescue performance proficiency.
      vii. Extent of efforts by the requesting agency to collect mission costs from available sources, e.g. private insurance, donations, contributors, etc.
      viii. Extent of efforts by the Board of County Commissioners to establish by ordinance and regulation fees for users in order to offset the costs of search and rescue operations pursuant to CRS 30-15-401.
   d. Payments for year-end training and equipment awards may be paid on a prorated basis if requests exceed available funding.

6. SAR ADVISORY COUNCIL
   a. The Director of the Department of Local Affairs shall appoint an advisory council comprised of individuals knowledgeable and interested in search and rescue in the State of Colorado. In order to obtain broad and balanced representation, the director may request nominations from search and rescue teams, county sheriffs, county commissioners, CORSAR Card vendors, the Colorado Division of Wildlife, the Colorado Division of Parks and Recreation, hunters, fishermen, wildlife advocates, off-highway vehicle users, boaters, snowmobilers, the Colorado Search and Rescue Board, backpackers, hikers, mountain bike riders, equestrians, and cross-country skiers.
   b. The council will have a minimum of eleven members and a maximum of fifteen members.
   c. At all times, the council will have representation by a minimum of three county sheriffs and two members of the Colorado Search and Rescue Board, an association of search and rescue organizations in the state.
   d. Terms on the search and rescue advisory council shall be two years in duration. Members may be appointed to multiple terms at the discretion of the Executive Director of the Department of Local Affairs.
   e. The SAR Advisory Council will meet annually to consider year-end award requests and may meet at other times as needed.

7. COLORADO OUTDOOR RECREATION SEARCH AND RESCUE (CORSAR) CARD
   a. The CORSAR Card program is initiated pursuant to CRS 33-1-112.5(c) to provide a voluntary means for hikers, mountain bikers, cross-country skiers, or other users of Colorado's backcountry recreational areas to participate in the Colorado Search and Rescue Fund and assist in funding search and rescue mission expenses and the training and equipment needs of Colorado's search and rescue teams.
   b. CORSAR Cards shall be made available by the Department of Local Affairs, or its designated vendors, for sale to the general public.
      i. CORSAR Cards shall be designed and printed by the Department of Local Affairs and provided to licensed vendors at no initial cost.
      ii. Cards may only be issued to individuals.
      iii. Cards shall contain the name, address, telephone number, and date of birth of the purchaser.
      iv. Cards shall be valid for one year or five years from the date of purchase. One year cards shall be sold for $3.00 and five year cards shall be sold for $12.00.
   c. Any individual person, agency, corporation, club, or organization may apply to become designated to sell CORSAR Cards.
      i. Individuals or organizations desiring to become designated vendors shall apply to the Colorado Department of Local Affairs on forms designated by the department.

ii. Designated vendors shall be responsible for all CORSAR Cards issued to them and shall remit two dollars ($2.00) for every one year card and nine dollars ($9.00) for every five year card sold to the Colorado Department of Local Affairs. Sales revenues from the sale of CORSAR Cards shall be deposited into the Colorado Search and Rescue Fund and used for SAR Fund activities as allowed by Colorado law.

iii. One dollar ($1.00) from each one year CORSAR card and three dollars ($3.00) from each five year CORSAR card sold may be retained by the vendor as the vendor fee.

iv. Vendors shall report and remit payments minimally every quarter. The department reserves the right to revoke vendor licenses for any good cause including, but not limited to, conduct damaging to the search and rescue fund, failure to account for cards issued, failure to remit payment or return un-sold cards, or failure to report in a timely fashion.